UC Davis Police Accountability Board Summary of the 2021-2022 Annual Report

The Police Accountability Board, which is a civilian oversight committee comprised of diverse campus representatives, was established in 2014 to promote accountability, trust and communication between the University of California, Davis (UCD) community and the UCD Police Department (UCDPD). Two functions are central to the PAB's work. First, the PAB independently reviews investigation reports and makes recommendations to the Chief of Police following investigations of complaints from the campus community or general public (also referred to as civilian complaints). Second, both over the course of complaint review and in proactive efforts to evaluate UCDPD culture department-wide, the PAB reviews UCDPD policies, procedures, practices and trainings and makes recommendations when the PAB identifies possible improvements or blind spots. The PAB is committed to a fair and unbiased approach throughout its work.

In fall 2022, the PAB issued its 2021-2022 annual public report detailing summary information and statistical data regarding the number of complaints filed, the type of complaints filed, analysis of trends and patterns, the ultimate disposition of the complaints (i.e., sustained, not sustained, exonerated or unfounded) and the number of complaints in which the recommendations of the PAB were either accepted, rejected or modified by the Chief of Police. The annual report also includes detailed summaries of the PAB's recommendations along with its questions and comments to the Chief.

A complete summary from 2021-2022 of inquiries received by the PAB, cases reviewed and PAB findings can be found in the attached chart. From July 1, 2021 to June 30, 2022, the PAB received seventeen inquiries. Consistent with the PAB's procedures, the PAB closed all seventeen of those inquiries between July 1, 2021 and June 30, 2022.

Of the seventeen inquiries submitted to the PAB in 2021-2022, one of those inquiries was investigated. The remaining sixteen inquiries submitted did not proceed through investigation because:

- The concerns did not allege UCDPD misconduct or policy violation (fifteen cases).
 Inquiries pertaining to issues outside the PAB's purview are dismissed, referred to the appropriate entity and when possible, the reporting party is notified.
- The reporting party declined investigation (one case).

After reviewing the investigative report for the case that proceeded through investigation, the PAB voted to adopt, amend or reject the investigator's findings and rendered its own findings of unfounded, exonerated, not sustained or sustained for each allegation.

Notable Trends in 2021-2022

- <u>Allegations</u>: The one case closed in 2021-2022 that proceeded through the process of investigation and review by the PAB involved the following allegations:
 - o Improper use of force.

PAB cases often involve multiple allegations.

- <u>Inquiry location</u>: Of the seventeen total inquiries received in 2021-2022, twelve (70.59%) were filed to the Davis campus and five (29.41%) were filed to the Sacramento UC Davis Health campus.
- <u>Demographics</u>: Demographics are voluntarily provided by a reporting party and are not known to the PAB at any point during case review unless they are relevant to the allegations (e.g. in a discrimination case). Demographic information, as well as all other questions asked on the Complaint Form, are voluntary.
 - Campus Affiliation: Among the seventeen inquiries received in 2021-2022, two (11.76%) were filed by UC Davis students, two (11.76%) were filed by community members and one (5.88%) was filed by UC Davis staff. Campus affiliation was not provided by the reporting party in twelve inquiries (70.59%).
 - Gender: Among the seventeen inquiries received in 2021-2022, the reporting party in two inquiries (11.76%) identified as a man and the reporting party in one inquiry (5.88%) identified as female. The reporting party's gender in fourteen inquiries (82.35%) was unknown.
 - Race/ethnicity: Among the seventeen inquiries received in 2021-2022, the reporting party in two inquiries (11.76%) identified as White and the reporting party in one inquiry (5.88%) identified as Native American. The reporting party's race/ethnicity in fourteen inquiries (82.35%) was unknown.

Police Chief's Response to PAB Findings

From July 1, 2021 to June 30, 2022, the Chief of Police considered one case in which the PAB recommended findings or made additional suggestions. The Chief agreed with the PAB's findings on all allegations made in this complaint. The Chief's response is summarized in the table at the end of this report.

Additional PAB Recommendations. Questions and Comments to Police Chief

From July 1, 2021 to June 30, 2022, the PAB had several opportunities to engage the Chief of Police in direct dialogue regarding policy or training recommendations previously submitted by the PAB, in addition to questions and comments from PAB representatives and their communities. In reporting the following detailed summaries of the PAB's recommendations along with its questions and comments to the Chief, the PAB aims to increase the transparency of its work and to provide timely follow-up on

issues important to the UC Davis and broader communities. Full summaries of the PAB's meetings with the Chief of Police are included in the meeting minutes available online at pab.ucdavis.edu/meeting-minutes.

- January 2022: In addition to its findings, the PAB submitted the following recommendations and questions to the Chief of Police in response to a case reviewed by the board:
 - a. Language Service: The PAB would like to know what foreign language services and tools are available to UCD Officers to aid in communicating with non-English speaking populations. If no such formalized service/tools are implemented, the PAB recommends that the UCDPD engage in such services and utilize such tools.
 - Chief's response: In the UCDPD's 2022 contract with the police officers' union (Federated University Police Officers' Union, FUPOA), any officer who conversationally speaks any language other than English may be approved to receive a bilingual stipend. The intent of this pay is to encourage officers who work with our campus to utilize their skills in assisting and supporting the community. Additionally, the UCDPD contracts with the AT&T Language Line for phone interpretation in over 150 languages. Lexipol Policy 368 governs officers' response to people with limited English proficiency. UCDPD will renew efforts to ensure employees are familiar and compliant with that policy.
 - b. Mental Health Crisis and De-escalation Training: The PAB recommends continued focus on training aimed at (1) assisting those in mental health crisis and (2) de-escalation techniques.
 - <u>Chief's response</u>: The Chief concurred with the recommendation for continued mental health crisis and de-escalation training.
 - c. Composition and Size of Responding Team: The PAB recommends that the UCDPD be mindful of both the number and gender of responding officers, as a larger responding team (particularly if all male) may needlessly escalate a matter.
 - <u>Chief's response</u>: The Chief concurred with the recommendation re: composition and size of responding team and plans to incorporate this into future applicable training.
 - d. Proactive Communication: While the PAB agreed uniformly with the Investigator's findings, the PAB recommends that UCDPD officers be proactive in explaining to a subject what is happening and why. Here, for example, telling the Complainant early in the interaction both what was happening and why could have diffused the matter. Responding to a

subject that the officers are following "policy" is not meaningful to a subject and could aggravate and escalate the matter.

<u>Chief's response</u>: The Chief concurred with the recommendation re: proactive communication and plans to incorporate this into future applicable training.

Public Comment Highlights

Each quarter of the academic year, the board invites public comment and questions at a public meeting. Summaries of the PAB Quarterly Public Meetings can be found online at pab.ucdavis.edu/meeting-minutes.

Topics and questions brought to the PAB during public meetings in 2021-2022 included:

- Police presence on campus and experiences of racial profiling¹
- Bicycle theft on campus
- Complaint mechanisms (for formal investigation) vs. feedback/suggestion mechanism
- How and why did current PAB members join the board?
- How does the history of the PAB relate to the 2011 pepper spray event?
- UC Davis Police Department website
- Addressing concerns of retaliation after filing an inquiry with the PAB

Additional Information at pab.ucdavis.edu

The PAB website contains the PAB's Bylaws and Procedures, meeting dates, members and information on filing an inquiry—including an online Complaint Form—and the complaint review and investigation processes. Also included is an online Feedback/Suggestion Form for raising questions or issues to the PAB's attention. The full 2021-2022 Annual Report is available on the PAB website.

¹When, as here, individuals describe experiences with UCDPD that, if true, could constitute policy violations, we share information about the opportunity to seek formal investigation.

	Police Accountability Board Inquiries, July 1, 2021 – June 30, 2022						
Case Number, Date Filed, Location	Filing Method	Demographic Information from Reporting Party	Allegations	Case Status	Outcome ^{2, 3}	Police Chief's Response to PAB Findings	
• 21-094 • 9/1/21 • UC Davis	Complaint filed to UCDPD	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Improper use of force	Closed	Formal investigation: Investigation completed 12/20/2021, PAB review 1/19/2022 1. Improper use of force count 1: Unfounded 2. Improper use of force count 2: Exonerated 3. Improper use of force count 3: Exonerated	All findings accepted	
• 21-095 • 10/1/21 • UC Davis	Email to pab@ ucdavis. edu	 Campus affiliation: Student Age: Not provided Gender: Not provided Race/ethnicity: Not provided 	Concerns about construction and fire hydrant access at off-campus housing facility that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 21-096 • 10/6/22 • UC Davis	PAB online complaint form	Campus affiliation: Not provided Age: 62 Gender: Female Race/ethnicity: White	Inquiry about police vehicle parked at campus parking structure	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 21-097 • 10/8/21 • UC Davis	Email to pab@ ucdavis. edu	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Complaint about staff at the Activities and Recreation Center that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	

Demographics of all reporting parties are provided voluntarily and are not known to the PAB at any point during case review unless they are relevant to the allegations (e.g., in a discrimination case).

² Per its Procedures, the PAB shares all inquiries it receives with the UC Davis Police Department. This includes inquiries that are dismissed for any of the following reasons: the reporting party did not allege UCDPD misconduct or policy violation, the reporting party declines investigation, insufficient information, or lack of jurisdiction. PAB Procedures state: "Any complaint received by the UCDPD will be shared with the Office of Compliance for review and processing within two (2) business days. Any complaint received by the Office of Compliance will be shared with the Chief of Police, also within two (2) business days."

³ In addition to its recommendations with respect to the investigator's findings, the PAB may also recommend a wide spectrum of actions to the Chief of Police, including, for example, modifying policies or recommending training. A complete record of the PAB's additional recommendations can be accessed in the full text of the PAB Annual Report and through the PAB database: pab.ucdavis.edu/database.

	Police Accountability Board Inquiries, July 1, 2021 – June 30, 2022						
Case Number, Date Filed, Location	Filing Method	Demographic Information from Reporting Party	Allegations	Case Status	Outcome ^{4, 5}	Police Chief's Response to PAB Findings	
•21-098 •10/13/21 •UC Davis	Email to pab@ ucdavis. edu	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Inquiry directed to the Harassment and Discrimination Assistance and Prevention Program that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
•21-099 •11/12/21 •UC Davis	Email to pab@ ucdavis. edu & phone call to Office of Compliance and Policy	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Complaint about power outage procedures at off-campus housing facility that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 21-100 • 12/11/22 • UC Davis Health	Email to pab@ ucdavis. edu	Campus affiliation: Community member Age: Not provided Gender: Not provided Race/ethnicity: Native American	Complaint against UC Davis Health provider that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 21-101 • 12/12/21 • UC Davis Health	Phone call to Office of Compliance and Policy	Campus affiliation: Community member Age: 33 Gender: Man Race/ethnicity: White	Discourtesy	Closed	Concerned party declined investigation	N/A	

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Case Number, Date Filed, Location	Filing Method	Demographic Information from Reporting Party	Allegations	Case Status	Outcome ^{6, 7}	Police Chief's Response to PAB Findings	
• 21-102 • 12/18/21 • UC Davis	Email to pab@ ucdavis. edu	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Complaint alleging theft that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 22-103 • 1/24/22 • UC Davis	PAB online feedback form	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Complaint alleging theft that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 22-104 • 3/11/22 • UC Davis	Email to pab@ ucdavis. edu	Campus affiliation: Community member Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Complaint about damage to vehicle after receiving a parking ticket that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 22-105 • 3/28/22 • UC Davis Health	PAB online complaint form	 Campus affiliation: Not provided Age: 23 Gender: Man Race/ethnicity: Not provided 	Complaint against UC Davis Health provider that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
• 22-106 • 4/2/22 • UC Davis	Email to pab@ ucdavis. edu	Campus affiliation: Student Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Noise complaint at off-campus location that did not note UCDPD involvement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	

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•22-107 •4/21/22 •UC Davis	Complaint filed to UCDPD	 Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided 	Complaint against UCDPD dispatcher	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
•22-108 •5/9/22 •UC Davis	Email to pab@ ucdavis. edu	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Complaint related to Whole Earth Festival staff	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
•22-109 •6/6/22 •UC Davis Health	Email to pab@ ucdavis. edu	 Campus affiliation: Staff Age: Not provided Gender: Not provided Race/ethnicity: Not provided 	Inquiry about vehicle stolen from campus parking structure	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	
•22-110 •5/28/22 •UC Davis Health	Complaint filed to UCDPD	Campus affiliation: Not provided Age: Not provided Gender: Not provided Race/ethnicity: Not provided	Improper enforcement of mask requirement	Closed	Dismissed and referred: Concerns did not allege UCDPD sworn officer misconduct or policy violation	N/A	

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